Summary of Mozambican Refugee Accounts of Principally Conflict-Related Experience in Mozambique

Report Submitted to:

Ambassador Jonathan Moore Director, Bureau for Refugee Programs

Dr. Chester A. Crocker Assistant Secretary of African Affairs

Robert Gersony Consultant to Bureau for Refugee Programs Department of State April 1988

<u>Introduction</u>

In December 1987, the author was engaged by the Department of State's Bureau for Refugee Programs to undertake an assessment of designated Mozambican refugee matters. The Bureau's Director, Ambassador Jonathan Moore, decided to have the assessment conducted as a result of the Bureau's perception of a mounting refugee crisis in Southern Africa.

The Bureau had witnessed an increase of 300% in the number of Mozambican refugees in southern Africa over the past year. The Bureau currently estimates that the total number of such refugees is about 870,000. Malawi, for example, has 450,000 – 500, 000 refugees – up from 70,000 just fifteen months ago. Its southern Nsanje District, which has a Malawian population of about 150,000, now provides sanctuary for about 1750,000 Mozambican refugees. (In proportion to national population, 500,000 refugees in Malawi would be the equivalent of 17 million refugees in the United States.) Reports from the field continue to indicate that 20,000 – 30,000 Mozambican refugees per month – up to 1,000 each day – enter Malawi. Many of these refugees arrive in poor health, severely malnourished, without belongings and often naked. In Swaziland, there were about 8,500 Mozambican refugees at the beginning of 1988; that number has already doubled and, according to one informed estimate, could quadruple by mid-year. Increased flows into Tanzania, Zambia, Zimbabwe and South Africa combine with Malawi and Swaziland arrivals to suggest that there will be more than one million such refugees by year's end.

Complementing this exodus is a high rate of population displacement within Mozambique. According to the Bureau for Refugee Programs' World Refugee Report to the United States Congress in 1987, more than one million Mozambicans are internally displaced.

The author was engaged by the Bureau for Refugee Programs to shed additional light on such issues as the causes of these refugee flows; the likelihood of continued migrations; refugee protection and assistance; and the possibility of refugee repatriation.

To do this, the author conducted a field visit of nearly three months to forty-two different locations in five countries – Mozambique, Malawi, Zimbabwe, South Africa and Tanzania. In 25 refugee camps, separated by as many as 1,500 miles, he spoke at length and individually with nearly 200 randomly selected refugees. Forty-three percent of them has arrived at these camps during the period of the assessment, some within hours of the interviews conducted for this study. They came from 48 different districts of Mozambique, including northern, central and southern provinces. Some came from areas of predominant FRELIMO Government control, others from areas of RENAMO prevalence. At many of the 25 refugee sites and in seventeen other locations visited, independent national and international religious and relief assistance workers were also interviewed and added valuable complementary information.

This report attempts to recapitulate the complex body of information which was gathered from refugee and other accounts. In order to convey this information, the collective accounts have been divided into nominal categories.

The report is divided into three sections:

- Assessment Procedures
- ♦ Conflict Dynamics
- ♦ Summary of Findings

Assessment Procedures

Geographical Scope

The Mozambican refugee assessment was conducted during a period of approximately eleven weeks between January and March 1988 in 42 locations in five southern African countries: Mozambique, Malawi, Zimbabwe, South Africa and Tanzania. Roughly 25 sanctuary sites for refugees and displaced persons (10 sites in six of ten provinces in Mozambique; 15 in the neighboring countries) were visited. In addition, the five national capitals and twelve administrative centers in which hospitals and relief operations are based were visited.

Source of Findings

The principal source of the assessment's findings was 196 individual interviews with refugees and displaced persons who provided eyewitness accounts of the incidents and patterns of conduct in the conflict which led to their migration. In addition, the author met with roughly fifty priests, ministers and religious leaders and national and international relief workers with independent first-hand experience in assisting the refugees. They provided background information and an opportunity to check aspects of the information provided by the refugees. In the national and regional capitals, the author met with host Government, United States Embassy and other diplomatic officials.

Refugee Interviews

In each of the 25 locations in five countries, the author as randomly as possible personally selected or directed the selection for interviews of the refugees and displaced persons (hereinafter "refugees"), without reference to the type of conflict problems they might have experienced in Mozambique. He also attempted to select refugees who had arrived as recently as possible and who came from as wide a geographical distribution as possible.

The interviews were conducted in the language which the refugee identified as his/her native language, through translators whom the author selected. In the three countries which accounted for about 75% of the interviews, the author was able to select, from among the agricultural development staff of the U.S. Agency for International Development (USAID) missions, an individual who was a native speaker of one of the principal languages spoken by the refugees. This individual assisted in translation of the interviews in all of the sites in his country. In most other cases, local workers selected by the author who are associated with health clinics, religious and relief organizations or local relief committees assisted in translation on an ad hoc basis. The average length of each interview was one hour. The more detailed interviews took as long as two hours to complete. The interviews were conducted in a private place, out of hearing and usually out of sight of those not participating in the interview. In Mozambique, those present in each interview were the refugee, the translator(s) and the author. In some of the other countries, a local official was also present. Sometimes the refugee's spouse and children, especially for those who had just

arrived at the sanctuary sites within minutes or a few hours of the interview, were also present.

Refugee Interview Sites						
Mozambique	Malawi	Zimbabwe				
Ressano Garcia Caia (2 subsites) Casa Banana Espungabera A Luta Continua Moatize (2 subsites) Benga Estima (2 subsites) Cuamba	Chang'ambica Chiomeangame Mtendere Kapesi Biriwiri Makokwe	Tongogara Mazoe Bridge Nyamgombe				
South Africa	Tanzania					
Huntington Mangwene Steenbok	Namabanga Likuyu-Mbowa					

Refugee Arrival Dates

In order to obtain the most current data, preference in selection of refugees to be interviewed was given to those who had arrived recently. Nearly 90% of those interviewed had arrived at the refugee site during 1987 and 1988. About 50% of these were January - March 1988 arrivals. The 10% who arrived before 1987 also provided useful information, but more than one third of these had migrated earlier because of drought or in order to seek employment in the more prosperous neighboring country; thus, the date for 1987 and 1988 arrivals is the most useful.

Districts of Origin

In order to obtain a wide geographical representation among the refugees, preference in selection was given to those from different home districts and, as appropriate, from different villages within such districts. The 196 refugees interviewed reported that they came from villages in 48 different districts of Mozambique. These districts were widely distributed in Mozambique, with each province in the country represented to varying degrees. The refugees described their home districts and areas of origin as follows:

Refugee Districts of Origin Angonia Lago Milanje Barue Lichinga Moamba								
Angonia Lago Milanje	Dafo	ugas Districts of Origin						
,	Kerugee Districts of Origin							
Buzi Macanga Moatize Cabora Bassa Machaze Mopeia Caia Magude Mossurize Changara Majune Muembe Chemba Mandimba Mutarara Chibabava Manica Namarroi Chicualacuala Maputo Nampula Chimoio Maringue Pemba Chinde Marromeu Sanga Chiringoma Marrupa Tete Chiuta Massinga Vilanculos Chokwe Matola Zumbo Funyaloro Maua Gorongosa Mavago/Mataca Guro Mecula	arue uzi abora Bassa aia hangara hemba hibabava hicualacuala himoio hinde hiringoma hiuta hokwe unyaloro orongosa	Lichinga Macanga Machaze Magude Majune Mandimba Manica Maputo Maringue Marromeu Marrupa Massinga Matola Maua Mavago/Mataca	Moamba Moatize Mopeia Mossurize Muembe Mutarara Namarroi Nampula Pemba Sanga Tete Vilanculos Zumbo					

Home Language

The refugees described themselves as native speakers of nineteen different Mozambican languages:

Refugee Languages

Barwe Nyanja Nyungwe Chichewa Portuguese Chicunda Chidenda Sena Chitavara Shangani Shona Chitswa Swahili Gorongosa Lomwe Xinhanja Makua Yao Ndao

Occupation

The majority (65%) of the refugees interviewed described themselves as farmers. Almost all were residents of small villages and hamlets. The occupational breakdown of the respondents is as follows:

Refugee Occupations Farmers 65% Farm workers 4% Farm worker Tractor driver Blacksmith Herder Small Trades/Jobs 9% Waiter Clerk Secretary Merchant Shoemaker Shop worker House painter Fish seller Road worker Carpenter Security guard Tailor Car mechanic Driver Coop employee Teachers 5% Students 5% Health workers 2% Housewives 2% Children 2% Former soldiers 2% 1% House servants Miners 1% Other 2%

Previous Mobility Affecting Migration

Of the 55 Mozambicans interviewed in displaced persons sites <u>inside</u>

Mozambique, 40% had never traveled outside the country. About 45% had visited one of the potential asylum countries neighboring Mozambique earlier in their lives.

Of the refugees interviewed <u>outside</u> Mozambique, 45% reported that they had at least once before visited the country in which they are currently in asylum. But 50% reported that when they migrated from Mozambique to the interview site, it was their first trip outside the borders of Mozambique.

Refugee Accounts

The refugees often provided detailed eyewitness and other credible accounts, spontaneous responses to follow-up questions, and simple diagrams drawn in the dirt to illustrate. The majority of the respondents had no formal education or literacy skills, but they described effectively what they had seen and what had happened to them. A few refugees appeared afraid to provide any information. But the great majority appeared to speak forthrightly and with confidence about what had happened to them.

The refugee reports tended to be consistent throughout the 25 interview sites in five countries, with origins of the refugees, as well as their sanctuary sites, separated, in some cases, by as much as 1,500 miles. In addition, a number of the reports tended to corroborate each other, with refugees inside

Mozambique describing the same events in the same places as had been described by refugees in camps outside Mozambique.

Certain additional specific opportunities for cross-corroboration arose. In one asylum country, several refugees described a series of incidents within Mozambique in considerable detail. When the author visited Mozambique, he was able to visit that area and to verify the information they had provided. The major difference between their description of what had occurred and that provided by survivors who had remained in Mozambique, and separately by local officials, was that the refugees had given a lower estimate of the number of persons who had been killed or wounded. Refugees provided sufficient detail so that accounts by several refugees – sometimes in different countries – could be readily identified and thus not "double-counted" in the quantitative analysis.

Distinguishing between the Parties

Serious complaints about the conduct of both sides to the conflict were received, although, as the report will describe, the number of complaints about one party exceeded by a considerable proportion the complaints against the other. Complaints against each side tended to contain the same level of detail and authority and to be conveyed with the same level of conviction. There were no complaints against the Government soldiers from refugees inside Mozambique. All of the complaints against these came from refugees outside Mozambique. This may reflect a natural hesitation of refugees in the Government controlled areas to express criticism of the soldiers under whose protection they live. This constraint may have affected the 28% of the sample

interviewed in Mozambique. But criticism against the Government soldiers received from the refugees in the four neighboring countries representing 72% of the sample, was also very low. These included two countries considered either hostile to the FRELIMO regime or until recently, considered more neutral in the conflict. In short, it is believed that this factor is unlikely to have significantly affected the findings of the assessment. Soundings among the independent religious and relief assistance sources tended to reinforce this conclusion.

The refugees spoke authoritatively about their ability to distinguish between combatants of the two sides in the conflict. Many of them were questioned closely about the basis for their assertions and explained their views effectively. They pointed to personal familiarity with the individuals comprising the Government forces, who were often stationed in or near their villages; to the heavy casualties often suffered by the Government side in the attacks by insurgent forces on villages. In some areas, some refugees described marked differences between the two sides in physical appearance, including hair length and style, and face and body adornment. Routine patterns of conduct and other data provided by refugees tend to confirm their assertions. Refugees were also asked whether free-lance bandits, as opposed to elements of the two principal parties to the conflict, perpetrated the acts they witnessed; their responses were emphatically negative. When in doubt about the identity of assailants, they seemed prepared to say so.

Moreover, one fifth of the refugees interviewed said that they had involuntarily resided for many months – sometimes for years – in areas where insurgent influence prevails. They had often been used by RENAMO as porters to carry materials over long distances within these areas, providing extensive exposure to this group. Thus, a significant proportion of the refugees possessed not only the ability to distinguish between the two sides, but also a first-hand knowledge of the operating procedures of both forces.

The majority of the refugees lacked two skills which limited the precision of their data. Most could not count accurately above the number ten. One of the results of this limitation was that the number of deaths appeared to be underestimated. Beyond the number ten, these refugees could only describe "many", and could not assign a corresponding number to the concept except to say that it exceeded ten. The second limitation was an inability to identify the month and year of an incident. Such identification had to be established approximately by working back through seasonal agricultural thresholds which were more familiar to the refugees, such as the advent of rain, planting, harvest, etc. It is believed that neither limitation materially affects the conclusions of the assessment. In quantifying casualty reports the term "many" was almost always assigned a maximum value of ten.

In summary, the author would assign a high level of credibility to the refugee accounts.

Conflict Dynamics:

The 1987 - 1988 Arrivals

Nearly 90% of the refugees interviewed had arrived at the refuge site where the interview was conducted during 1987 and 1988 – about half within the three-month period January – March 1988. The information they provided concerning conflict dynamics in Mozambique was thus fairly current. Over 90% of these 1987 – 1988 arrivals said that they fled their home areas because of the conflict, and, specifically, because of abusive conduct by the parties to the conflict. About 5% of this sample said they had migrated because of drought, 2% to seek employment and 2% for other reasons. The pre-1987 arrivals represented only about 10% of the sample, and one-third of these said that they had migrated during earlier periods of drought, in search of employment, or for other reasons not directly related to conflict violence. In order to provide conclusions which are current, and to avoid undue emphasis on the drought/economic migrants of earlier years, data presented in the following sections will be for the 1987 – 1988 arrivals unless otherwise specified.

Parties to the Conflict

Each of the more than 90% of the refugees who fled from their homes because of conflict attributed their flight to one party or the other, or to both parties to the conflict. The clearest way to summarize the experiences of these nearly 200 refugees as well as other information collected in the assessment, is

to describe the conduct of the war as the refugees themselves have experienced it, separately for each side: for RENAMO, the insurgent forces; and for FRELIMO, the defending Government forces. The proportion of attention devoted in the report to each of the two respective groups reflects the proportion contained in the accounts which the refugees themselves provided.

RENAMO's Conduct of the War

Refugee reports suggest three typical types of RENAMO operations.

Within Mozambique, no geographical area will fit perfectly into the nominal description provided for each. But this appears to be the best way to disaggregate three perceived types of behavior in order to explain them. The three types of areas refugees described are:

- (1) Tax areas
- (2) Control areas
- (3) Destruction areas

(1) Tax Areas

Tax areas tend to be rural areas in which the population resides in extremely dispersed patterns. Each family lives on the land it is farming, or in small extended family hamlets. RENAMO combatants move freely through such areas and routinely (weekly or monthly) visit the farmers. They demand a contribution of prepared and/or dry food (food grain or flour), chickens and goats, perhaps some clothes, a radio or other possession. They demand at will a young girl or married woman for sex.

To the degree that it is necessary to transport the resources which are extracted, the local people are obliged to serve as porters (RENAMO appears to have virtually no mechanized transport anywhere in Mozambique). But their trips tend to be of short duration (counted in hours, rather than days). As a general rule the porters are permitted to return to their homes when their service is completed. The journeys are short and not as harsh as those conducted in the other types of areas; reports of beatings of porters tend to be exceptions. If the family refuses to submit to these demands, they are likely to be severely beaten with heavy sticks or gun butts. It appears from refugee reports that local people are not permitted to flee the area. But the burdens placed upon them are more moderate than those placed on the population of other areas. RENAMO's policy appears to be to maintain a level of taxation and abuse insufficient to motivate the population to risk the security dangers, economic perils, and social disruption represented by escape.

Murder of a civilian by RENAMO in such areas is the exception rather than the rule. Nonetheless, RENAMO combatants are reported to target individuals possessing resources whose origin, in the minds of these combatants, links them to Government forces. The possession of new clothes, a radio, any type of army-issue apparel such as a belt or cap – perhaps even a bag of salt – may be enough to trigger torture or death. But such incidents appear to be sporadic.

This sort of administration does not appear very different from the conduct of many guerrilla organizations. What <u>is</u> somewhat unusual, however, is the reported absence of effort to explain to "the people" the purpose of the

insurgency; to provide positive services – security, administration, schooling, health care – to the local farmers. The relationship between RENAMO and the population appears to revolve solely around the extraction of resources, strictly by force, without explanation, with no tolerance for refusal, and without reciprocation.

(2) Control Areas

About one fifth of the refugees interviewed reported that they had lived in areas under the prevalent control of RENAMO combatants. Some of these refugees had resided there for many months; others for many years. A significant number provided detailed descriptions of the manner in which these areas are administered.

According to the refugee reports, there are two principal types of civilian populations who reside in these areas: indigenous local populations, who were referred to in Portuguese as <u>naturales</u>; and a population which was abducted from other areas and involuntarily marched into the control areas. According to the refugees, both of these populations are captive, detained against their will, and prohibited from attempting to depart.

Each of the control areas described by the refugees appeared to have a somewhat different system of organization. For purposes of explaining the general thrust of their reports, a control area tends to be nominally divided into three sub-categories:

- A. Combatant bases
- B. Field areas
- C. Dependent areas

A. Combatant Bases

Combatant bases were described to be of two types: those reserved principally for permanent, resident combatants; and those reserved principally for combatants who are passing through an area or who are, for whatever reason, temporarily stationed there. Both areas are managed in roughly the same fashion. They are served by a staff of exclusively male captives who provide food, water, cleaning and other support services. Women are provided ondemand from other sectors of the control areas.

Refugees who resided in "control" areas, as well as other refugees who had contact with RENAMO, said that its combatants represented indigenous language groups from all major regions of Mozambique. When they commented on recruitment in their own home villages, forced recruitment was said to be the principal method through which these men had been impressed into service. Two refugees provided detailed accounts of their own escapes from apparent forced recruitment roundups. One said that his group, awaiting disposition, had been locked in a guarded house without food and water for such a long time that four of the men had starved to death. A few refugees said that they witnessed either the recruitment of young (age ten and over) children or were themselves the victims of indiscriminate shootings or beatings by such young RENAMO combatants.

B. Field Areas

Second are permanent agricultural lands, significant expanses of RENAMO farms or plantations. The workers on these farms are captives who toil at a regular schedule, usually long hours during a six-day week. They do not benefit from the production of these fields. Their work is closely supervised, and physical punishment, in the form of beatings, is used to motivate those who take unauthorized rest or who refuse to continue. The worker population of these areas is reported to be principally older children of both sexes and adult males and females. In addition to its production tasks, this age group is also used as porters. Unlike porters in the tax areas, the marches undertaken by these porters tend to be of longer duration – sometimes a week or more roundtrip. While for some the portering is occasional, it appears that many of the porters perform this as a full-time service, making continuous rounds of arduous trips.

The refugees report that these trips usually begin at dawn and continue until evening – perhaps 6AM-8PM. More recent arrivals report that, increasingly, the porters are not permitted food on these trips, and are allowed to drink water only when they pass streams. Some report that they are not often permitted to drink because it is during these rests that some make their escape. The loads are heavy, the pace quick. The porters carry food toward the larger bases; meat from some wildlife areas back to the bases in their home "control areas". They also carry weapons, ammunition, and the personal supplies and equipment of

military units as they are shifted over long distances between provinces. None of the roughly 20% of the refugee sample who themselves served as porters said they made trips to the sea. When they reached the destination bases – wherever these may be located – the porters deposit their loads outside. According to those who have served as porters, RENAMO combatants then pick the materials up and take them into the bases.

Those who have served as porters reported uniformly that discipline on these forced marches is extremely harsh. Those who cannot keep up, who rest without authorization, drop their burdens, or refuse to continue, are routinely beaten very severely, sometimes until they are dead. Over half of those who served as porters said they were eyewitnesses to cases of porters beaten to death or executed for the reasons described above.

When the captives are not being used as porters – and the amount of such time varies, depending on whether they are full- or part-time porters – they are usually returned to RENAMO-controlled fields. Some areas which are not organized into large RENAMO-controlled fields, permit the captives to have their own land, but extract a great proportion of the harvest, allowing only a small amount to be retained for family survival.

Another function of the young girls and adult women is to provide sex to the combatants. From refugee reports it appears that these women are required to submit to sexual demands, in effect to be raped, on a frequent, sustained basis. The rape may occur in field area residences. According to those who have served as porters, women are frequently raped along the transport routes.

Women are also dispatched from the field areas to combatant bases on demand. One of the frequent refugee complaints (verified by medical relief workers in some of the refugee camps) is the level of infection with venereal disease which this practice proliferates. Severe beating is inflicted on young girls and women who resist sexual demands. Such punishment may also be inflicted on the husband or father of the female who resists. Such punishment reportedly can include execution in some circumstances.

C. Dependent Areas

The third type of sub-category within the control areas is dependent areas, populated by the elderly, who cannot serve in other more taxing functions, and young children. It appears, according to the refugees' reports, that the elderly women are responsible for the care of young children, while the elderly men are responsible for collecting thatch and building houses for the combatants. (In some areas, it is reported that elderly men and women are also used as field workers and porters. Some of the more brutal accounts of beating and killing of porters who could not continue involved the elderly as victims.) Although specialization of function by age and sex is sometimes reported, only some of the control areas are reported to split families and oblige the members to live near their respective locus of service function.

Survival of Captives in Control Areas

The captive population is reportedly not materially remunerated, nor are in-kind resources from their productive effort provided to them. Instead, in their spare time, the field workers are permitted to grow food for themselves. For

most, their "spare time" consists of one day per week, because during the other six days, they labor in the fields from early morning until dark, and the full-time porters have particularly disruptive schedules.

When people work on the alternative system – the highly-taxed individual production system – it appears that drought has the effect of increasing the levy. In areas where food is extremely short (and these are not insignificant), the captive labor, on its own initiative, gathers wild mushrooms, leaves and berries – natural survival foods. Some refugees reported that even these have been confiscated by the RENAMO administration. At times, captives are dispatched into the bush by RENAMO combatants or police to gather these survival foods. Several of those interviewed had made their escape during these unsupervised forays.

Those who served as porters reported that increasingly they were not permitted to eat during the trips. They alleged that some people died because they were denied food. The RENAMO guards and police who oversee these transport columns eat regularly and, some say, carry canteens. Some porters suggested that they were deprived of food and water in order to keep them too weak to attempt escape.

What appears clear is that however inadequate the food supply, most of the food produced is appropriated for the RENAMO organization and its combatants. When food is short, these always eat first. The refugees' allegations of food deprivation appear to explain the wasted physical condition of

the men, women and children arriving by the thousands in asylum countries naked and severely malnourished.

Control Area Security and Surveillance

Given the unusually high rate of resource and energy extraction from the captives in the control area, it is curious that more have not fled and that those who have fled tend to arrive in such pitiful physical condition. The explanation, according to the refugees who have resided in these areas and later escaped, lies in an effective security and surveillance system which has been established by RENAMO.

The heart of the system are the RENAMO police, called <u>majuba</u> or <u>mujiba</u>. According to the refugees, these fall into two categories: (a) Former tax collectors and petty officials, some called <u>regulos</u>, associated with the previous Portuguese colonial administration, who were replaced by the FRELIMO government after independence from Portugal, and a small number of previous FRELIMO members who became disaffected; and (b) Captives identified by RENAMO and obliged to serve in this role. These captives may be motivated on the one hand by punishment should they either refuse the role or fail to effectively implement it, and on the other with some degree of preferential treatment. In general, the refugees indicate that these police tend to be armed with cutting instruments (machetes, knives, bayonets, axes) rather than with firearms.

The police are deployed in two ways. Some are stationed along the geographical perimeters of the control areas. These perimeters tend to be

marked by physical features such as rivers and mountains, or by a circle of combatant bases, which lend themselves to police patrolling. A second set of police reside in the captive areas and supervise the fields, the residence areas, and movements of the captives between points within the control area.

Attempted escape from a control area is often treated as a capital crime. One man reported that because he attempted to escape, he was put in a RENAMO jail. But the majority of those who resided in a control area report that they personally witnessed severe punishment or death inflicted on captives apprehended while attempting to escape. When individuals make successful escapes, wives and children left behind may be executed in retribution. Refugees report that, in general, the RENAMO executioners use these punishments for demonstration value to discourage others from escape. Thus, executions of captured escapees are reported to be conducted in front of all the captives from a given area gathered together in a central place. One refugee reported that during a portering job he was led to a small clearing and shown the decomposed bodies of many men, women and children. He was told by RENAMO combatants that this was a place where those apprehended while attempting to escape were taken and executed. The refugees almost uniformly reported that these demonstrations and their own contextual understanding of RENAMO's methods had a chilling effect on those considering escape.

It appears from the refugees' reports that not until death becomes a real possibility in their minds do the captives consider risking the dangerous escape attempt. But they explain that there are a number of additional constraints which

encumber such actions. First, both <u>naturales</u> and abducted captives find that if they have families with them, escape is more difficult. They state that a larger group is more likely to be apprehended; on-the-spot execution is, in their minds, a likely outcome. Second, captives who are natives of other areas, and were abducted to control areas, were unfamiliar with the new terrain, uncertain of bush routes they had to follow to avoid detection.

Finally, several refugees reported that an increasing constraint on escape is that a part of the captive population is too starved, too weak, too old, or too sick to undertake flight. Some parents may send their children who are sufficiently grown and still healthy enough to make the journey, perhaps with an adult <u>natural</u> as a guide. Almost invariably, the escapees travel only by night, surviving on wild fruits and leaves, walking through the bush, never on the roads. (In one recent incident however, captives said they were ordered by RENAMO combatants to leave one control area and their houses were burned.)

RENAMO appears to have little difficulty in replacing individuals who have been killed, who have died of starvation, who are too weak to produce or who have escaped. The principal source of new captives appears to be abductees taken in "destruction operations" described later. But RENAMO occasionally appears to abduct individuals from "tax areas".

What distinguishes "control" areas from "tax" areas is the higher degree of extraction of energy/labor/food production from the population. The refugees describe this rate of extraction as unbearable, and the wasted physical condition of escapees who reach safety provides physical evidence to buttress this

assertion. As in "tax" areas, this extraction appears to be the only type of relationship between RENAMO and these captives. There were virtually no reports of provision by RENAMO of protection, remuneration, in-kind assistance, administration (except for security and surveillance), social services, or material or other type of perceived reciprocity. There is almost no reported effort to explain the purpose of the insurgents' efforts, the nature of its goals, or to enlist the loyalty – or even neutrality – of the population. The only reciprocity the captives appear to receive or to expect is the opportunity to remain alive.

A few refugees who lived in control areas reported that their villages had schools for their children. One of these refugees stated that his children were taught to inform the RENAMO police if they spotted strangers walking in their area and were also taught to read and write. Beginning with ages 10 and 11, however, he reported that the children are used for other purposes: some are old enough to work in the fields; others are recruited to become RENAMO soldiers. One refugee reported that there was a school and that attendance for the children was obligatory. But he added that the main school activities were working in the fields and building houses and latrines. (One refugee reported that he was originally captured by three RENAMO soldiers, whom he described as being 10 –12 years old and particularly vicious.) One of two refugees who lived in an area which had a school also reported that there was a health clinic there as well, although it contained no medicines.

(3) Destruction Areas

Areas which are not designated as "tax" or "control" areas may fall into a third category, which may be described as areas targeted for destruction. Such areas often include "villages" of 40 or more families residing in a small hamlet – although these also include villages of several hundred families. Villages designated as "settlements," especially those developed by the Mozambican Government for refugees who have returned from neighboring countries, appear in some cases to be priority targets. Entire geographical areas may be subject to the "destruction" zone designation; or sometimes only the larger villages within such areas may be targeted for destruction. Refugees from various areas of Mozambique reported consistent patterns and methods of attack, with similar consequences. Not all villages in Mozambique have been subject to such attack. But from the geographical diversity of the refugees reporting, it appears that significant areas have been the object of this type of activity, which seems to be aimed principally at the destruction of these population centers.

The destruction program may proceed through up to three nominal stages. First, some villages which are the targets of a destruction effort appear to become the subject of careful, advance intelligence collection. Intelligence is reported to be gathered through visits by RENAMO combatants to local farmers in their fields – or through the abduction of one or two villagers, who are subjected to a debriefing and sometimes reported not to return to the village. The questions pertain to the deployment, if any, of Government soldiers and/or militia in the village; the nature of their arms; the identity of civilian officials of the Government – the identity of the village Chairman, Secretary, and other

prominent citizens and the location of their homes; the identity of individuals owning valuable possessions – new clothes, a radio, etc.; and the habits of the population.

Second, depending on the area, a "political" visit by RENAMO combatants may follow (although in some cases this second stage is combined with the attack stage). During this stage, RENAMO combatants may proceed directly to the homes of Government officials – such as the village Chairman and Secretary – apprehend them, and in some instances, their wives, children and perhaps other relatives who may be found in the home. Refugees report that such persons are usually executed, sometimes after the village is called together to witness the incident. One refugee reported that a group of officials, their wives and children were burned alive in their homes after the husband had been immobilized with an ax wound, as the villagers were forced to look on. In some cases during this stage, RENAMO combatants instruct the people to disperse from their village to their individual fields, "tax areas". They may also be advised to go to "control areas".

The third stage for villages and areas designated for destruction is the actual military attack. Such attacks were generally said to occur in the early morning hours, just before or after dawn. In some cases it appeared that the attack group moved from village to village in a selected area conducting the same operation in each. The attacks seemed to be organized and executed in the same manner, whether or not the village was defended by Government soldiers or militia. (As a general rule, civilians possess no firearms.) Thus, if

there are no Government soldiers or militia, the attack is conducted against unarmed civilians. In most of the small villages, a handful of Government soldiers or militia were reported to be present. According to the refugees, they would often be rapidly overwhelmed by the more numerous attacking force and either be killed or forced to flee soon after the attack began. Larger villages sometimes have larger defending forces, and in these there is a longer, and sometimes successful, resistance.

The attack stage was sometimes reported to begin with what appeared to the inhabitants to be the indiscriminate firing of automatic weapons by a substantial force of attacking RENAMO combatants. This force usually has the element of surprise, as the attack begins during the very early morning hours. In some villages, the firing is sometimes reported to be directed into the houses of the civilian population, at inhabitants who attempt to flee and at the handful of Government soldiers or militia, if any, who return the fire. Reportedly the Government soldiers aim their defensive fire at the attackers, while the RENAMO forces shoot indiscriminately into the village. In some cases refugees perceived that the attacking force had divided into three detachments: one conducts the military attack; another enters houses and removes valuables, mainly clothing, radios, food, pots and other possessions; a third moves through the looted houses with pieces of burning thatch setting fire to the houses in the village. There were several reports that schools and health clinics are typical targets for destruction. The destruction of the village as a viable entity appears to be the main objective of such attacks.

This type of attack causes several types of civilian casualties. As is normal in guerrilla warfare, some civilians are killed in crossfire between the two opposing forces, although this tends in the view of the refugees to account for only a minority of the deaths. A larger number of civilians in these attacks and other contexts were reported to be victims of purposeful shooting deaths and executions, of axing, knifing, bayoneting, burning to death, forced drowning and asphyxiation, and other forms of murder where no meaningful resistance or defense is present. Eyewitness accounts indicate that when civilians are killed in these indiscriminate attacks, whether against defended or undefended villages, children, often together with mothers and elderly people, are also killed.

Varying numbers of civilian victims in each attack were reported to be rounded up and abducted, apparently to "control" areas. During the initial abductions, they are sometimes simultaneously used as porters to carry away goods confiscated in the attacks on their own villages. From refugee reports, treatment of these porters seems to be consistent with that of the regular porters described in the preceding section on "control areas".

Deaths were also reported in instances when RENAMO combatants, in the absence of resistance or defense, were reported to chase the villagers toward natural barriers, such as rivers, or otherwise use the physical surroundings to cause their deaths by drowning or asphyxiation.

The survivors of attacks who do not die, who are not severely wounded, and who are not abducted, appear to face three destinations: some flee to their fields, including the "tax areas"; some flee to Government-controlled towns,

typically district capitals; and some flee to neighboring countries. Refugees residing in areas apparently marked for "destruction" were asked repeatedly why they did not, upon learning of initial abductions, and particularly after the (second stage) "political" visit, flee their villages. Many responded that they did not realize, at each of the early stages, what fate awaited the village, and said they had been reluctant to leave their home villages until there was absolutely no choice. Some of the villages had been subjected to several RENAMO ""third stage" attacks before the final successful attack which drove the villagers from their homes. In each of the earlier attacks, people were killed. But it sometimes appeared that until someone in their immediate family was killed or their home and property destroyed, they were most reluctant to abandon homes and land, with which they seemed to identify very closely. Moreover, some expressed fear of the danger of a journey to safety and uncertainty about what alternative destination area was, in fact, safe from attack. Economic survival was another factor mentioned by the refugees – how would they eat, where would they get food, if they left their villages?

In both "tax" and "destruction" areas, a small number of cases were reported of "targeted retribution" against small children. These involved, for example, the mutilation and subsequent killing of young children in retaliation against parents who fled a RENAMO visit or attack against their homes. Most civilians took their children with them when they fled, and the child retribution cases appeared to affect mainly the small number of families who could not find a child at the moment of flight; events evolve rapidly in such instances.

Mutilation by RENAMO combatants or police of adults – the severing with a knife of mainly ears, but also lips, noses and limbs – was reported by a small fraction of refugees.

Summary of RENAMO Conduct

While the foregoing description does not encompass every type of RENAMO operation in Mozambique, it characterizes in nominal categories both the general types of conduct and the relationship with the respective civilian populations which the great majority of the refugees reported. The purpose of the division of these accounts into three nominal types of areas (tax, control, destruction) is to convey complex reports in a more understandable form. No area conforms strictly to only one pattern.

Quantification of RENAMO Conduct

This section seeks to complement the preceding descriptions by providing approximate quantitative orders of magnitude of RENAMO practices reported by the refugees.

The great majority of the total of 196 interviewed refugees whose migration was caused by conflict violence cited RENAMO actions as the reason for their flight. Roughly 40% reported personally witnessing the murder of civilians principally by RENAMO combatants and RENAMO police in the absence of resistance or defense. The 169 refugees who arrived at their current locations in 1987/1988 reported roughly 600 such murders. The refugees provided eyewitness or other credible accounts about these killings which included shooting executions, knife/axe/bayonet killings, burning alive, beating to death,

forced asphyxiation, forced starvation, forced drownings, and random shooting at civilians in villages during attacks.

The shootings listed above do not include about 200 persons killed in crossfire between RENAMO and FRELIMO Government soldiers, which this report attributes to neither side in the conflict. The approximately 600 murders attributed to RENAMO by the 1987/1988 arrivals represented about 94% of such murders reported by these refugees (of the remainder, about 3% were attributed to FRELIMO and about 3% were attributed to "unknown" parties). An additional ten persons drowned in the Zambezi River by accident while escaping from RENAMO pursuit, and are not counted among the roughly 600.

About fifty of the 600 reported RENAMO murders were reported to be young children. Of these, about thirty fell into the category of murder for retribution, as described in the preceding section, and included the children of FRELIMO civilian village officials killed in the second stage of the campaign against the "destruction" areas.

The results in the other abuse categories were similar. Nearly 40% of the refugees had direct knowledge of the imposition by RENAMO of forced portering on the civilian population; about 20% had themselves served as porters. Over 70% of those who had served as porters witnessed severe beatings of porters who could not keep up, who stumbled, or who dropped their loads. About 60% of those who served as porters reported that they eyewitnessed or had credible reports of captive porters who were beaten to death or executed along the route for the same reasons. Four of the refugees who had served as porters described

incidents in which they themselves were severely beaten. No portering complaints against FRELIMO Government soldiers were received.

Over 15% of the refugees reported patterns of systematic rape of civilian women by RENAMO combatants. One rape complaint against Government soldiers was reported. About one-third of those reporting house burnings saw their own houses burned. No complaints of house burning were reported against Government soldiers.

Nearly 40% of the refugees complained about abduction of civilians, a pattern most typical of the nominal "destruction areas." Of these, over a quarter had themselves been victims of abduction. 94% of these identified RENAMO combatants as the abductors; the remainder were split between Government soldiers and unknown parties.

Looting and forced contribution of resources was reported by nearly 60% of the refugees. Of these, some 45% reported that beatings were used when necessary to extract resources. 93% of the looters were identified as RENAMO combatants, 6% as Government soldiers, 1% as by unknown parties.

Mutilations, reported by 5% of the refugees, were all attributed to RENAMO combatants.

Some 21% of the refugees provided eyewitness accounts of life in "control" areas based on personal residence there as captives. About 60% of the refugees said they witnessed or had credible knowledge of the severe punishment or execution of captives who had been caught by RENAMO attempting to escape from "control" areas and other activity areas.

For the 1987/1988 arrivals, discounting non-conflict migrants, 91% of the refugees' reports were categorized by the author as "very negative" toward RENAMO; 5% as "negative"; 1% as positive. Three percent offered no report and no complaints.

FRELIMO Conduct of the War

Complaints by 1987/1988 refugees about Government (FRELIMO) combatant conduct were both serious and quite different from the reports about RENAMO conduct. In general, refugees described the principal role of the FRELIMO soldiers as defending their villages against the RENAMO attackers. Many of the refugees reported that in attacks on small villages which may have had from two to ten FRELIMO soldiers and militia defending them, the Government soldiers were quickly overwhelmed by a far larger insurgent force. In some cases, refugees said that FRELIMO soldiers fired their weapons and attempted resistance just long enough to give civilians an opportunity to flee.

Accounts of serious abuses in individual incidents attributed to Government soldiers were reported in credible detail. However, they were small in number by comparison to complaints concerning RENAMO and did not appear to represent systematic problems of discipline or command and control. As complaints were relatively few, the 1987/1988 data can be summarized as follows: as compared with the 94% of murders attributed to RENAMO, about 3% (roughly 20) were ascribed to FRELIMO (3% were attributed to "unknown" parties). No reports of forced drowning, axed/knifed/bayoneted, burned alive, beaten to death, forced asphyxiation, or random shootings were attributed to

FRELIMO soldiers by this sample. As compared with 96% of child murders attributed to RENAMO, only 4% were ascribed to FRELIMO. No complaints of forced porterage or burning of houses were ascribed to FRELIMO. The 169 arrivals during the 1987/1988 period attributed one complaint of rape to a FRELIMO soldier. Three cases of abduction by FRELIMO soldiers (4%, versus 96% for RENAMO) were reported. Six cases of looting or forced contributions (6% versus 94% for RENAMO) were reported. There was also one complaint that FRELIMO Government soldiers had destroyed a farmer's crop, and one complaint of a man who had been arrested because in earlier years he had resisted a FRELIMO Government order to move into a central village. No reports of mutilation were attributed to FRELIMO soldiers.

In general, informed sources within Mozambique reported that the human rights conduct of FRELIMO Government soldiers has been on a marked positive course since 1986, while RENAMO conduct appears to have worsened.

In summary, after discounting the non-conflict related migrants for the entire sample, refugee reports on FRELIMO and RENAMO are characterized by the author as follows:

	Positive	Very Negative	Somewhat Negative	No Complaint
FRELIMO	11%	7%	10%	72%
RENAMO	1%	91%	5%	3%

Thus, the combined "negatives" concerning RENAMO were 96%, versus 17% for FRELIMO. Combined positive plus "no complaints" concerning FRELIMO were 83% versus 4% for RENAMO.

Pre-1987 Report Differences

The pre-1987 arrival sample was too small to provide a useful basis for comparison with the 1987/1988 arrivals. Because of the limited sample size and because a larger proportion – about one-third – had migrated because of conditions not related to the conflict, it must be treated with some reserve. The attribution of human rights abuses to RENAMO versus FRELIMO among this group, is roughly the same as for 1987/1988 arrivals. The proportion of non-murder abuses (rape, looting, forced porterage, mutilation, etc.) attributed to RENAMO is slightly higher. Of the witnessed murders, however, 68% were attributed to RENAMO, 32% to FRELIMO, none to "unknown". The proportions arising out of these particular numbers should be given only relative weight because of the limited size of the sample (particularly after non-conflict migrants are deducted) and the consequent possibility that the dimensions of a single incident could disproportionately affect the overall results.

Summary of Findings

From 48 districts in northern, central and southern Mozambique, in 25 refugee camps in five countries separated by as many as 1,500 miles, nearly 200 Mozambican refugee accounts of their experiences are strikingly similar. If that sample is reasonably representative, their accounts, corroborated in large measure by independent experience of some religious and relief assistance workers, compel certain unavoidable findings.

First, the level of violence reported to be conducted by RENAMO against the civilian population of rural Mozambique is extraordinarily high. Roughly 170 refugees, each representing one family, who arrived in 1987/1988, collectively reported about 600 murders by RENAMO of unarmed civilians, in the absence of resistance or defense. (If the population estimates reported in the introduction to this report are correct, there are roughly 200,000 – 250,000 refugees and displaced families in Mozambique and in the neighboring countries, the majority of whom are conflict victims.) If the refugee reports are generally accurate and the sample reasonably representative, it is conservatively estimated that 100,000 civilians may have been murdered by RENAMO in this manner.

The same 170 refugees report many hundreds of cases of systematic forced portering, beatings, rape, looting, burning of villages, abductions and mutilations. These patterns of systematic abuse represent many hundreds, if not thousands, of individual instances reported by this small sample. Conservative projections based on this data would yield extremely high levels of abuse.

That the accounts are so strikingly similar by refugees who have fled from northern, central and southern Mozambique suggests that the violence is systematic and coordinated and not a series of spontaneous, isolated incidents by undisciplined combatants.

Second, the relationship between RENAMO and the civilian population, according to the refugee accounts, revolves almost exclusively around a harsh extraction of labor and food. If these reports are accurate, it appears that the only reciprocity provided by RENAMO for the efforts of the civilians is the possibility of remaining alive. There are virtually no reports of attempts to win the loyalty – or even the neutrality – of the villagers. The refugees report virtually no effort by RENAMO to explain to the civilians the purpose of the insurgency, its proposed program or its aspirations. If there is a significant sector of the population which is sympathetic to this organization, it was not reflected in the refugee accounts.

Third, there were serious complaints about abuses by some FRELIMO Government soldiers. But in both the murder and non-murder categories, only three to four percent of the complaints were attributed to FRELIMO soldiers.

They tended to be isolated reports, often from areas of the country most remote from Maputo. It appeared that there is a sustained trend toward improvement overall.

Fourth, the refugees and most independent sources rejected the assertion that much of the violence in Mozambique is attributable to neither FRELIMO or RENAMO but instead to armed bandits affiliated with neither side. It appears from this field research that violence by "freelance bandits" does not account for more than occasional, isolated instances of the high level of reported violence.